CITY OF MOUNT VERNON, IOWA
INDEPENDENT AUDITOR'S REPORTS
FINANCIAL STATEMENTS
AND SUPPLEMENTAL INFORMATION
SCHEDULE OF FINDINGS
June 30, 2005

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Officials

<u>Name</u>	<u>Title</u>	Term Expires
Rick Elliott	Mayor	December 31, 2005
Paul Tuerler	Mayor Pro tem	December 31, 2007
Diane Hoffmann Jon Barnes Jim Moore Marty Christensen	Council Member Council Member Council Member Council Member	December 31, 2007 December 31, 2005 December 31, 2005 December 31, 2007
Michael R. Beimer	City Administrator/Clerk	December 31, 2005
Scott Peterson Sara L. Smith	Attorney Attorney	December 31, 2005 December 31, 2005

Independent Auditor's Report

To the Honorable Mayor and Members of the City Council Mount Vernon, Iowa

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Mount Vernon, Iowa, as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Mount Vernon as of June 30, 2005, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 10, 2005 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 6 through 14 and 34 through 36 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We applied limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Mount Vernon's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2004 (which are not presented herein) and expressed unqualified opinions on those financial statements, which were prepared on the basis of accounting described in Note 1. The supplemental information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Cedar Rapids, Iowa August 10, 2005

Clifton Genderson LLP

MANAGEMENT'S DISCUSSION AND ANALYSIS

Mount Vernon, Iowa provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2005. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2005 FINANCIAL HIGHLIGHTS

- Revenues of the City's governmental activities increased 12%, or approximately \$684,988, from fiscal 2004 to fiscal 2005. Tax increment financing collections decreased approximately \$119,878 and licenses and permits proceeds increased approximately \$27,891 due in part to adjusting the fees schedule in March of 2004, but also due largely to increased residential development. The increase in local option sales tax collections is attributable to no collections in calendar year 2004; the local option sales tax was subsequently passed to allow for the extra 1 cent collection in calendar years 2005 and 2006. Management is forecasting approximately \$325,000 in collections for calendar year 2005 for local option tax receipts; additionally, management is forecasting approximately \$1,300,000 total collected for calendar years 2002, 2004 and 2005 in revenues when the local option tax is scheduled to sunset on December 31, 2005. Revenues are to be utilized for the construction of a new fire station and/or a new community center.
- On October 10, 2003, the State of Iowa announced budget cuts to the FY2004 budget that would take place immediately. After the Revenue Estimating Conference announced a decrease of \$142.2 million in estimated state general fund revenues for fiscal year 2004, Governor Tom Vilsack immediately announced a 2.5% cut in state spending. These cuts resulted in revenue reductions to the City of Mount Vernon in the following areas: property tax credits, machinery and equipment reimbursement, bank franchise tax and state Library of Iowa Open Access. This created a shortfall of \$8,661 for General Fund revenues for FY2005.
- Additionally, after all cities in Iowa had certified their budgets for FY2004, the state announced across the board budget cuts that severely affected the cities' ability to deliver essential services. Certain revenue sources were eliminated entirely, such as monies and credits and utility replacement excise tax. The effect on Mount Vernon's General Fund for FY2004 (and all subsequent year General Fund revenues) was a budget shortfall of \$43,041 for consolidated property and approximately \$8,000 for utility replacement excise tax. The total shortfall for FY2005, with all of the cuts and reductions, was and will be in the future, approximately \$59,000 per year.
- Disbursements for governmental activities increased 15%, or approximately \$336,333, in fiscal 2005 from fiscal 2004. Public safety, public works, debt service, culture and recreation, general government, capital projects, and community and economic development projects disbursements increased approximately \$41,039, \$66,527, \$7,380, \$45,191, \$62,037, \$99,684 and \$14,475, respectively.
- The City's total cash basis net assets increased 9.5%, or \$310,853, from June 30, 2004 to June 30, 2005. Of this amount, the assets of the governmental activities increased by \$423,732 and the assets of the business-type activities decreased by \$112,879.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor Governmental funds.

Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business-Type Activities include the waterworks, the sanitary sewer system, solid waste and the storm sewer system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, 4) the Capital Projects Fund and 5) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains three Enterprise Funds to provide separate information for the water (including storm water), solid waste and sewer funds, considered to be major funds of the City.

The required financial statements for proprietary funds include a statement of cash receipts, disbursements and changes in cash balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased sharply from a year ago, increasing from \$1,942,157 to \$2,365,889. The analysis that follows focuses on the changes in cash balances for governmental activities. The following table illustrates these amounts expressed in thousands of dollars.

Changes in Cash Basis Net Assets of Governmental Activities (Expressed in Thousands)

Year Ended
June 30,

Receipts and transfers:	<u>2005</u>		<u>2004</u>
Program receipts: Charges for service Operating grants, contributions and restricted interest	\$ 251 334	\$	222 375
General receipts: Property tax Local option sales tax Grants and contributions not restricted to specific purposes Unrestricted investment earnings Other general receipts Transfers, net	1,491 466 68 16 30 83		1,550 124 42 13 14
Total receipts and transfers	 2,739		2,340
Disbursements and transfers: Public safety Public works Culture and recreation Community and economic development General government Debt service Capital projects Transfers, net	518 364 310 22 266 519 316		477 297 265 7 204 511 217 108
Total disbursements and transfers	 2,315		2,086
Increase in cash basis net assets	424		254
Cash basis net assets, beginning of year	1,942	_	1,688
Cash basis net assets, end of year	\$ 2,366	\$	1,942

The City's total receipts for governmental activities increased by 12%, or \$315,012. The total cost of all programs and services increased by \$336,333, or 15%, with no new programs added this year.

The City property tax rates for 2005 remained the same as last year. With the exception of two voted increases, the library tax levy and the capital equipment levy for the fire department, the base tax rate has remained unchanged for the last 12 years. Based on increases in the total assessed valuation, property tax receipts are budgeted to increase by an additional \$49,516 next year.

The cost of all governmental activities this year was \$2,315,093, compared to \$1,978,760 last year. However, as shown in the Statement of Activities and Net Assets on pages 16-19, the amount taxpayers ultimately financed for these activities was only \$1,730,338 because some of the cost was paid by those who directly benefited from the programs (charges for service \$251,034) or by other governments and organizations that subsidized certain programs with grants and contributions (\$333,721). Overall, the City's governmental activities receipts, including intergovernmental aid and fees for service, decreased in 2005 from \$597,250 to \$584,755. The City paid for the remaining "public benefit" portion of governmental activities with \$1,730,338 in tax (some of which could only be used for certain programs) and with other receipts, such as interest and general entitlements.

Changes in Cash Basis Net Assets of Business-Type Activities (Expressed in Thousands)

Year Ended

	June 30,			
Receipts and transfers: Program receipts:	, :	<u>2005</u>		<u>2004</u>
Charges for service: Water Sewer Solid waste Storm water	\$	381 337 291 30	\$	388 339 283
General receipts: Unrestricted investment earnings Other general receipts		17 6		21 1
Transfers, net				108
Total receipts and transfers		1,062		1,140
Disbursements and transfers: Water Sewer Solid waste Storm water		398 397 290 7		407 364 290
Transfers, net		83		
Total disbursements and transfers		1,175		1,061
Increase (decrease) in cash basis net assets		(113)		79
Cash basis net assets, beginning of year		1,078		999
Cash basis net assets, end of year	\$	965	\$	1,078

Total business-type activities receipts and net transfers for the fiscal year were \$980,113 compared to \$1,139,965 last year. The cash balance decreased \$112,879 from the prior year. Total disbursements and transfers for the fiscal year increased by 3% to a total of \$1,092,992.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As Mount Vernon completed the year, its governmental funds reported a combined fund balance of \$3,331,063, an increase of \$310,853 above last year's total of \$3,020,210. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increased \$15,861 from the prior year to \$270,240. This increase is lower than the General Fund increase in FY2004 of \$95,388.
- The Local Option Sales Tax Fund cash balance increased \$466,381 during the fiscal year. The disbursement from this fund in the prior year was \$8,000 and only \$27 for the current year, so the cash balance has increased significantly. The City intends to use these receipts in the future for the construction of either a new fire station or a community center.
- The Road Use Tax Fund cash balance decreased by \$72,854 to \$33,178 during the fiscal year. The City conducted a special census in the fall of 2004 to capture new residents that were not part of the 2000 census. It is anticipated that this special census will result in an increase of approximately \$250,000 of road use tax funds between now and the next census, due to the road use tax distribution formula. The City intends to use this money to upgrade the condition of all City roads. Since its creation in 1942 until FY2001, RUTF revenues steadily increased. RUTF revenues decreased for the first time in FY2001. A slumping economy and a decline in gasoline sales due to less travel by the general public were the primary factors. An increase in the use of ethanol-blended gasoline also contributed to the decrease in revenues. To encourage its use, the fuel tax on ethanol gasoline is one-cent less than nonethanol unleaded gasoline. This results in less revenue for the Road Use Tax Fund. Projections of rising fuel costs will undoubtedly have an adverse effect on RUTF revenues collected in FY2006.
- The Urban Renewal Tax Increment Fund was established in 1992 to account for major urban renewal projects within the City's business district. At the end of the fiscal year, the cash balance was \$722,837, an increase of \$12,576 from the previous year. An internal loan from the sewer reserve fund was established to fund identified urban renewal projects, as outlined under the City's Urban Renewal Ordinance in the prior year. These proceeds will be used for various construction and refurbishing projects within the urban renewal district. The principal and interest are repaid each year from the Urban Renewal Tax Increment Fund, and then a new loan is established by resolution to service the debt on the upcoming year's urban renewal projects.
- The Debt Service Fund cash balance decreased by \$14,698 to \$39,852 during the fiscal year. This decrease was due to repayment of debt from debt service reserves in lieu of raising the property tax levy rate.

INDIVIDUAL MAJOR BUSINESS-TYPE FUND ANALYSIS

- The Water Fund cash balance decreased by \$15,073 to \$454,668, due primarily to an increase in operational expenses and equipment maintenance and repairs over the prior year.
- The Sewer Fund cash balance decreased by \$126,848 to \$385,676, due primarily to an increase in sewer operational expenses and equipment maintenance and repairs over the prior year.
- The Solid Waste Fund cash balance increased from \$95,788 to \$97,208, due primarily to a slight adjustment in accounting for certain costs attributable to this utility.
- The Storm Water Fund was newly established in June 2004, and, subsequently, there was no expense and very little revenue recorded in FY2005. The utility will be used to fund storm sewer improvements within the city. The Storm Water Fund cash balance at the end of the year was \$27,622.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget once, in May 2005. The amendment was approved on May 31, 2005 and resulted in an increase in operating disbursements related to a cost overrun of approximately \$103,000 for public safety (approximately \$30,000 for an unbudgeted new police car; apportioning building inspector expenses of \$45,000, which are now contracted out as opposed to previously being performed by in-house staff, with accompanying revenues), \$50,000 for public works (approximately \$13,000 in unanticipated repairs to the city street sweeper), \$46,500 for general government (approximately \$35,000 for payment for the special census and additional unanticipated attorney fees) and culture and recreation program in the amount of \$75,000 (which reflects a mirrored unchanged budget from the previous fiscal year). The other major amendment were unbudgeted funds in the amount of \$115,000 in business-type activities being spent for the acquisition of a new property containing an existing well which will be converted to a functional municipal well, with additional storage in the building. The City had sufficient cash balances to absorb these additional costs.

DEBT ADMINISTRATION

At June 30, 2005, the City had \$3,515,000 in bonds and other long-term debt, compared to \$4,010,000 last year, as show below.

Outstanding Debt at Year End (Expressed in Thousands)

		Ended e 30,
	<u>2005</u>	<u>2004</u>
General obligation bonds Revenue notes	\$ 2,555 <u>960</u>	\$ 2,915 1,095
Total	<u>\$ 3,515</u>	<u>\$ 4,010</u>

The City does not carry a general obligation bond rating assigned by national rating agencies due to the small size of the City and the debt that we traditionally bond for; additionally, it is considered that the cost associated with obtaining such a rating would not be in line with any potential resulting savings or points discounted. The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$2,555,000 is significantly below its constitutional debt limit of \$6,906,407.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Mount Vernon's elected and appointed officials and citizens considered many factors when setting the fiscal year 2006 budget, tax rates, and fees that will be charged for various City activities. One of those factors is the economy. The City's population growth has mirrored the population growth of Linn County during 1999-2004, averaging per year gains of approximately 1.5 percent, or approximately 9 percent during this time frame. This compares with the State's population growth rate of approximately 6.9 percent and the national rate of 3.9 percent during the same time frame.

Inflation in the state continues to be somewhat lower than the national Consumer Price Index increase. The State's CPI increase was 3.2 percent for fiscal year 2005 compared with the national rate of 3.4 percent. Inflation has been modest in the state due in part to the slowing of the residential housing market due to rising interest rates as compared to rates in the 5.4% range to posting of new home rates in the 7% range. Overall, the housing market may wane a bit as a gradual rise in long-term mortgage rates takes a modest toll. Most home buyers hold 30-year fixed rate mortgages. As was noted previously in this report, in March of 2005, the City went to contracting out the building inspection services, as opposed to performing the inspections with in-house staff. This alone resulted in a revenue shortfall of approximately \$22,000, and with the present contract service, it is predicted that contracting out will cost approximately \$45,000 in succeeding years, with said contract services being revenue neutral. Staff is exploring options with the Linn County Building Department to explore a reduction in building cost fee schedules. It is anticipated that Mount Vernon's demand for new housing will remain viable as long as interest rates do not move sharply up. Building permits issued for new housing construction are averaging approximately 20 per year. Mount Vernon relies heavily upon the residential tax base for funding programs within the City's General Fund. The City experienced increases in energy prices in 2004-2005. It is anticipated that energy costs will continue to rise in 2005-2006, especially in the wake of natural disasters that affect the prices of energy at all levels. It has been forecast that natural gas prices will increase as much as 52% during the winter months of 2005 and 2006 (source: U.S. Energy Information Administration, September 7, 2005).

These indicators were taken into account when adopting the budget for fiscal year 2006. Amounts available for appropriation in the operating budget are \$5,272,959, an increase of 42% over the final 2005 budget. Property tax (benefiting from the increases in assessed valuations) and urban renewal tax increment financing collections, and possible bond sales to finance certain capital improvement projects, are expected to lead this increase. The City will use these increases in receipts to finance programs we currently offer and to defray a portion of the costs of carrying out major urban renewal projects of the City. Budgeted disbursements are expected to rise by approximately \$1,936,926. Increased wage and cost-of-living adjustments, increases in the public safety fund, street reconstruction and maintenance, the possibility of a new fire station and urban renewal projects represent the largest increases. The City has added no major new programs or initiatives to the 2006 budget.

If these estimates are realized, the City's budgeted cash balance is expected to decrease by approximately \$1,437,200 by the close of 2006.

PROPERTY TAX ROLL-BACK

The Iowa Department of Revenue issues an Assessment Limitation Order to county auditors to adjust actual property values. The percentages for fiscal year 2003 through 2006 are as follows:

Property Classification	FY2006	FY2005	FY2004	FY2003
Residential	47.9642%	48.4558%	51.3874%	51.6676%
Commercial	100%	99.2570%	100%	97.7701%
Agricultural	100%	100%	100%	100%
Industrial	100%	100%	100%	100%

The January 1, 2004 property tax valuation serves as the basis for calculating property taxes for FY2006. Since 1978, residential, commercial and agricultural classifications have been subject to the assessment limitation order, or roll back, that limits annual growth in property to 4% with a further restriction that growth in residential property cannot exceed that of agricultural property. The result is an annual rolling-back of residential values. A significant decline in agricultural land productivity has resulted in low values on agricultural land for tax purposes. This low value has resulted in a significant adjustment to residential property taxes. It appears that residential roll-back will decrease further for valuations January 1, 2005, payable 2006-2007. The roll-back is projected to be 45.996%. It was hoped that the roll-back would recover slightly, in an even-numbered year without revaluation of existing properties and equalization orders being absent. However, once again the link to agricultural valuation growth forced the roll-back down. Without the link between residential and agricultural growth, the residential roll-back would have actually increased. The City of Mount Vernon has realized substantial residential growth in the last decade, which has partially offset the decline attributable to the roll-back factor.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Michael R. Beimer, City Administrator, 213 First Street West, Mount Vernon, Iowa.

BASIC FINANCIAL STATEMENTS

Statement of Activities and Net Assets - Cash Basis

As of and for the year ended June 30, 2005

				Program Receipts				
Even of our a (Dura over our	<u>Disl</u>	oursements	C	harges for <u>Service</u>	Con and	ting Grants, tributions, Restricted <u>nterest</u>		
Functions/Programs: Governmental activities:								
Public safety	\$	518,300	\$	44,451	\$	10,048		
Public works	7	363,862	т.	-	*	318,620		
Culture and recreation		310,357		95,374		4,828		
Community and economic development		21,715		-		-		
General government		265,671		111,209		225		
Debt service		518,900		-		-		
Capital projects		316,288						
Total governmental activities		2,315,093		251,034		333,721		
Business type activities:								
Storm water		7,661		30,393		-		
Water		397,906		381,235		-		
Sewer		396,888		337,392		-		
Solid waste		290,537		290,791				
Total business type activities		1,092,992		1,039,811				
Total	<u>\$</u>	3,408,085	\$	1,290,845	\$	333,721		

General Receipts:

Property tax levied for:

General purposes

Tax increment financing

Debt service

Local option sales tax

Grants and contributions not restricted to specific purpose Unrestricted interest on investments

Rents received

Miscellaneous

Transfers

Total general receipts and transfers

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

Governmental <u>Activities</u>	Business Type <u>Activities</u>	<u>Total</u>
\$ (463,801 (45,242 (210,155 (21,715 (154,237 (518,900	- (i) - (i) - (i) -	\$ (463,801) (45,242) (210,155) (21,715) (154,237) (518,900)
(316,288		(316,288)
- - -	22,732 (16,671) (59,496) 254	22,732 (16,671) (59,496) 254
	(53,181)	(53,181)
(1,730,338	(53,181)	(1,783,519)
761,946 613,934 114,972 466,408 67,730 16,203 - 29,874 83,003		761,946 613,934 114,972 466,408 67,730 33,065 600 35,717
2,154,070	(59,698)	2,094,372

(continued)

Statement of Activities and Net Assets - Cash Basis

As of and for the year ended June 30, 2005

Program Receipts
Operating Grants,
Contributions,
Charges for and Restricted
Disbursements
Service Interest

Change in cash basis net assets

Cash basis net assets, beginning of year

Cash basis net assets, end of year

Cash Basis Net Assets

Restricted:

Streets
Maintenance and improvements
Urban renewal purposes
Debt service
Cemetery perpetual care
Other purposes
Unrestricted

Total Cash Basis Net Assets

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

 overnmental <u>Activities</u>		siness Type Activities	<u>Total</u>
423,732		(112,879)	310,853
 1,942,157		1,078,053	 3,020,210
\$ 2,365,889	<u>\$</u>	965,174	\$ 3,331,063
\$ 33,178 722,837 39,852 70,955 1,007,629 491,438	\$	350,119 - 213,512 - 401,543	\$ 33,178 350,119 722,837 253,364 70,955 1,007,629 892,981
\$ 2,365,889	\$	965,174	\$ 3,331,063

These financial statements should be read only in connection with the accompanying notes to financial statements.

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2005

		Special Revenue		
	<u>General</u>	Road Use <u>Tax</u>	Urban Renewal Tax <u>Increment</u>	Local Option Sales <u>Tax</u>
Receipts:	Φ 541.222	Ф	Ф	Ф
Property tax	\$ 541,333	\$ -	\$ -	\$ -
Tax increment financing collections	- 51 107	-	613,934	466 400
Other city tax	51,187	-	-	466,408
Licenses and permits	72,072	-	- 6 129	-
Use of money and property	17,512 16,982	216 620	6,438	-
Intergovernmental	93,816	316,620	-	-
Charges for service Miscellaneous	108,458	9,388	72	-
Miscenaneous	108,438	9,388	12	
Total receipts	901,360	326,008	620,444	466,408
Disbursements: Operating:				
Public safety	500,509	-	-	_
Public works	-	363,862	-	_
Culture and recreation	310,330	-	-	27
Community and economic	ŕ			
development	21,715	-	-	-
General government	184,780	-	-	-
Debt service	-	-	-	-
Capital projects		_	309,494	
Total disbursements	1,017,334	363,862	309,494	27
Excess (deficiency) of receipts over (under) disbursements	(115,974)	(37,854)	310,950	466,381
Other financing sources (uses): Operating transfers in Operating transfers out	131,835	(35,000)	686,908 (985,282)	- -
Total other financing sources (uses)	131,835	(35,000)	(298,374)	

Debt <u>Service</u>	Other Nonmajor Governmental <u>Funds</u>	<u>Total</u>
\$ 114,972	\$ 220,613	\$ 876,918
634	-	613,934 518,229
-	_	72,072
4,034	1,349	29,333
-	-	333,602
-	-	93,816
		117,918
119,640	221,962	2,655,822
_	17,791	518,300
-	-	363,862
-	-	310,357
_	-	21,715
-	80,891	265,671
518,900	-	518,900
	6,794	316,288
518,900	105,476	2,315,093
(399,260)	116,486	340,729
384,562	(100,020)	1,203,305 (1,120,302)
384,562	(100,020)	83,003

(continued)

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2005

		S	pecial Revenu	e
	<u>General</u>	Road Use <u>Tax</u>	Urban Renewal Tax <u>Increment</u>	Local Option Sales <u>Tax</u>
Net change in cash balances	15,861	(72,854)	12,576	466,381
Cash balances, beginning of year	254,379	106,032	710,261	530,689
Cash balances, end of year	<u>\$ 270,240</u>	\$ 33,178	\$ 722,837	<u>\$ 997,070</u>
Cash Basis Fund Balances				
Reserved: Debt service Unreserved: General fund Special revenue funds Capital projects fund Permanent fund	\$ - 270,240 - - -	\$ - 33,178	\$ - 722,837	\$ - - 997,070 - -
Total cash basis fund balances	<u>\$ 270,240</u>	<u>\$ 33,178</u>	<u>\$ 722,837</u>	<u>\$ 997,070</u>

<u> </u>	Debt Service	No Gove	Other onmajor ernmental <u>Funds</u>		<u>Total</u>
	(14,698)		16,466		423,732
	54,550		286,246	_1	,942,157
\$	39,852	\$	302,712	<u>\$2</u>	,365,889
\$	39,852	\$	-	\$	39,852
	-		-		270,240
	-		10,559	1	,763,644
	-		221,198 70,955		221,198 70,955
\$	39,852	\$	302,712	\$2	,365,889

These financial statements should be read only in connection with the accompanying notes to financial statements.

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2005

	Enterprise Funds					
	Storm Water	Water	Sewer	Solid Waste	Total	
Operating receipts: Use of money and property Charges for service Miscellaneous	\$ 142 30,393	2 \$ 10,111	\$ 6,049 337,392 207	\$ 1,159 290,791 7	\$ 17,461 1,039,811 5,844	
Total operating receipts	30,535	396,976	343,648	291,957	1,063,116	
Operating disbursements: Business type activities	7,66	286,061	337,363	290,537	921,622	
Excess of operating receipts over operating disbursements	22,874	110,915	6,285	1,420	141,494	
Non-operating disbursements: Debt service		(111,845)	(59,525)		(171,370)	
Excess (deficiency) of receipts over (under) disbursements	22,874	<u>(930)</u>	(53,240)	1,420	(29,876)	
Other financing sources (uses): Operating transfers in Operating transfers out	4,748	3 - (14,143)	635,720 (709,328)		640,468 (723,471)	
Total other financing sources (uses)	4,748	3 (14,143)	(73,608)		(83,003)	
Net change in cash balances	27,622	2 (15,073)	(126,848)	1,420	(112,879)	
Cash balances, beginning of year		469,741	512,524	95,788	1,078,053	
Cash balances, end of year	\$ 27,622	<u>\$ 454,668</u>	<u>\$ 385,676</u>	\$ 97,208	\$ 965,174	
Cash Basis Fund Balances						
Reserved for maintenance and improvements Reserved for debt service Unreserved	\$ - 27,622	\$ 225,119 107,553 2 121,996	\$ 125,000 105,959 154,717	\$ - - 97,208	\$ 350,119 213,512 401,543	
Total cash basis fund balances	\$ 27,622	<u>\$ 454,668</u>	\$ 385,676	<u>\$ 97,208</u>	<u>\$ 965,174</u>	

These financial statements should be read only in connection with the accompanying notes to financial statements.

Notes to Financial Statements

June 30, 2005

(1) Summary of Significant Accounting Policies

The City of Mount Vernon, a political subdivision of the State of Iowa located in Linn County, operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development and general administrative services. The City also provides water, sewer and solid waste utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City.

The following component unit is an entity that is legally separate from the City, but is so intertwined with the City that it is, in substance, part of the City. However, the financial transactions of this component unit have not been displayed because they are not material.

The Mt. Vernon Fire Department was established by adopting its own constitution and bylaws. The Fire Department collects donations which are used to purchase items which are not included in the City's budget.

The police and fire reserve organizations have governing authorities independent from the City and are not considered to be component units of the City. As such, their activity is not included in the financial statements of the City.

B. <u>Basis of Presentation</u>

<u>Government-wide Financial Statements</u> – The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

Notes to Financial Statements

June 30, 2005

(1) Summary of Significant Accounting Policies (continued)

B. <u>Basis of Presentation</u> (continued)

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from the other funds.

Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for urban renewal projects financed by tax increment financing.

The Local Option Sales Tax Fund is used to account for the receipt and expenditure of local option sales taxes.

Notes to Financial Statements

June 30, 2005

(1) Summary of Significant Accounting Policies (continued)

B. <u>Basis of Presentation</u> (continued)

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Solid Waste Fund accounts for the costs associated with solid waste removal which is funded through user fees.

C. Measurement Focus and Basis of Accounting

The City of Mount Vernon maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2005, disbursements exceeded the amounts budgeted in the public safety and culture and recreation functions.

(2) Deposits

Deposits (cash and certificates of deposit) are carried at cost which approximates market value. The carrying amount of deposits at June 30, 2005 is \$3,331,063 (including certificates of deposit totaling \$454,984) and is shown as the total end of year balance in the financial statements. The City's deposits at June 30, 2005, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

Notes to Financial Statements

June 30, 2005

(2) **Deposits** (continued)

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds and notes and revenue notes are as follows:

Year Ending		Obligation & Notes	Revenu	ie Notes	To	otal
<u>June 30,</u>	Principal	<u>Interest</u>	Principal	<u>Interest</u>	Principal	<u>Interest</u>
2006 2007 2008 2009 2010 2011 2012 2013 2014 2015	\$ 390,000 275,000 280,000 145,000 155,000 160,000 170,000 180,000 185,000 195,000	\$ 120,552 101,323 87,642 73,593 67,067 60,093 52,892 45,243 37,142 28,818	\$ 145,000 155,000 45,000 50,000 55,000 55,000 60,000 65,000	\$ 48,190 40,825 32,860 30,767 28,443 26,117 23,450 20,783 17,752 14,723	\$ 535,000 430,000 325,000 195,000 205,000 215,000 225,000 240,000 245,000 260,000	\$ 168,742 142,148 120,502 104,360 95,510 86,210 76,342 66,026 54,894 43,541
2015 2016 2017 2018	205,000 215,000	19,847 10,213	70,000 75,000 75,000	11,440 7,800 3,900	275,000 290,000 75,000	31,287 18,013 3,900
Total	\$ 2,555,000	\$ 704,425	\$ 960,000	\$ 307,050	\$ 3,515,000	\$ 1,011,475

Notes to Financial Statements

June 30, 2005

(3) Bonds and Notes Payable (continued)

The resolutions providing for the issuance of the revenue notes include the following provisions:

- a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- b) Certain notes may be called for redemption by the City.
- c) Sufficient monthly transfers shall be made to separate water and sewer revenue note sinking accounts for the purpose of making the note principal and interest payments when due. The minimum amount to be deposited in the sinking fund in any month is one-sixth of the interest installment coming due on the next interest payment date plus one-twelfth of the principal installment coming due on the next principal date.
- d) Funds remaining in the water and sewer revenue accounts after the payment of all current expenses and required transfers into the sinking funds will be disbursed as follows: (1) a separate water and sewer revenue debt service reserve fund will be established in amounts equal to at least the lesser of the maximum amount of principal and interest coming due in any succeeding fiscal year or 10% of the stated principal amount of the sale of the notes to the public; (2) a separate water and sewer revenue improvement fund will be established and a minimum of \$400 will be deposited into these funds each month until a balance of \$50.000 is reached.

The City is insured by the Iowa Communities Assurance Pool and policies existing at June 30, 2005 expire on June 30, 2006.

The City also has fidelity bond insurance coverage through EMC Insurance Companies in the amount of \$100,000. The current policy expires on July 1, 2005, but has been renewed through July 1, 2006.

The City has not maintained a separate water or sewer revenue account from which transfers were to be made into operations and maintenance funds as required by the water and sewer revenue note resolutions. Instead, the revenue fund and operations and maintenance fund were treated as one fund.

(4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement Systems (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Notes to Financial Statements

June 30, 2005

(4) Pension and Retirement Benefits (continued)

Plan members are required to contribute 3.70% of their annual covered salary and the City is required to contribute 5.75% of annual covered payroll, except for police employees, in which case the percentages are 6.16% and 9.23%, respectively. For the year ended June 30, 2004, the contribution rates for police employees and the City were 5.93% and 8.90%, respectively, and for the year ended June 30, 2003, the contribution rates for police employees and the City were 6.04% and 9.07%, respectively. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2005, 2004 and 2003 were \$50,198, \$46,746, and \$48,943, respectively, equal to the required contributions for each year.

(5) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and sick leave termination payments payable to employees at June 30, 2005, primarily relating to the General Fund, is as follows:

Type of benefit	<u>Amount</u>
Vacation Sick leave	\$ 47,737
Total	<u>\$180,897</u>

This liability has been computed based on rates of pay as of June 30, 2005.

Sick leave is payable when used or upon termination, retirement or death. If at retirement or death an employee has at least 20 years of service, all of the accumulated sick leave will be paid, with the pay rate being the same as the employee's regular rate. Upon termination (voluntary/involuntary) the employee shall receive one half of all accumulated sick leave pay. Based on this computation, the minimum accumulated sick leave approximates \$66,580 at June 30, 2005.

The City is also potentially liable for severance pay for one of its employees. If the employee's contract is not renewed by the City Council, the City agrees to pay an amount equal to eight months of the employee's salary. Calculated based on rates of pay as of June 30, 2005, this amount approximates \$48,014.

(6) Meter Deposits

At June 30, 2005, the City was holding meter deposits from individuals in the amount of \$7,079.

Notes to Financial Statements

June 30, 2005

(7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2005 is as follows:

Transfer to	Transfer from	Amount
Debt Service	Special Revenue: Urban Renewal Tax Increment Road Use Tax	\$ 349,562 35,000 384,562
General Fund	Enterprise: Water Sewer	14,143 22,420
	Special Revenue: Employee Benefits	95,272 131,835
Enterprise: Sewer	Special Revenue: Urban Renewal Tax Increment	635,720
Storm Water	Capital Project: Highway 1 Corridor	4,748 640,468
Special Revenue: Urban Renewal Tax Increment	Enterprise:	
	Sewer	686,908
Total		\$1,843,773

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

The transfers between the Enterprise, Sewer fund and the Special Revenue, Urban Renewal Tax Increment fund are for the repayment of an inter-fund loan and the subsequent new loan made. See Note 10 for further discussion.

(8) Related Party Transactions

The City had business transactions between the City and City officials totaling \$1,264 during the year ended June 30, 2005.

Notes to Financial Statements

June 30, 2005

(9) Risk Management

The City of Mount Vernon is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Inter-fund Loans

During the prior fiscal year, a loan was made to the Special Revenue, Urban Renewal Tax Increment fund from the Enterprise, Sewer fund in order to fund capital projects. The loan will be repaid, along with interest at 6.5%, as property taxes (tax incremental financing) are received. At June 30, 2005 the loan amount outstanding totals \$686,908.

During the current year, \$635,720 was transferred from the Special Revenue, Urban Renewal Tax Increment fund to the Enterprise, Sewer fund in payment of a loan outstanding at June 30, 2004. The payment included interest of \$38,800.

(11) Commitments

The City has entered into various purchase commitments totaling \$28,550 for equipment. Through June 30, 2005, no payments have been made on these commitments.

This information is an integral part of the accompanying financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances-Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds

Required Supplementary Information

Year ended June 30, 2005

Dogginta	Gov	vernmental Funds <u>Actual</u>		oprietary Funds <u>Actual</u>	Fur Req	Less ids not uired to udgeted
Receipts: Property tax	\$	876,918	\$		\$	
Tax increment financing collections	φ	613,934	Ф	-	φ	_
Other city tax		518,229		_		_
Licenses and permits		72,072		_		_
Use of money and property		29,333		17,461		_
Intergovernmental		333,602		-		_
Charges for service		93,816		1,039,811		_
Miscellaneous		117,918		5,844		
Total receipts		2,655,822		1,063,116		
Disbursements:						
Public safety		518,300		_		_
Public works		363,862		_		_
Culture and recreation		310,357		-		-
Community and economic development		21,715		-		-
General government		265,671		-		-
Debt service		518,900		-		-
Capital projects		316,288		-		-
Business type activities				<u>1,092,992</u>		
Total disbursements		2,315,093		1,092,992		
Excess (deficiency) of receipts over						
(under) disbursements		340,729		(29,876)		-
Other financing sources, net		83,003		(83,003)		
Excess (deficiency) of receipts and other financing sources over (under) disbursements						
and other financing uses		423,732		(112,879)		-
Balances, beginning of year		1,942,157		1,078,053		
Balances, end of year	<u>\$</u>	2,365,889	\$	965,174	\$	

		.	Final to	
	3. 7. 7.		l Amounts	Net
	<u>Net</u>	<u>Original</u>	<u>Final</u>	<u>Variance</u>
\$	876,918	\$ 860,970	\$ 865,970	\$ 10,948
	613,934	693,927	693,927	(79,993)
	518,229	393,527	379,527	138,702
	72,072	41,800	66,800	5,272
	46,794	77,200	77,200	(30,406)
	333,602	323,968	338,968	(5,366)
	1,133,627	1,148,500	1,213,500	(79,873)
	123,762	77,900	77,900	45,862
_	3,718,938	3,617,792	3,713,792	5,146
	510 200	446 200	540.200	21,000
	518,300	446,399 366,794	549,399 416,794	31,099 52,932
	363,862 310,357	230,689	305,689	· · · · · · · · · · · · · · · · · · ·
	21,715	41,600	41,600	(4,668) 19,885
	265,671	261,557	308,057	42,386
	518,900	499,457	499,457	(19,443)
	316,288	1,067,000	1,067,000	750,712
	1,092,992	1,470,151	1,585,151	492,159
	1,072,772	1,170,131		1,72,137
	3,408,085	4,383,647	4,773,147	1,365,062
	310,853	(765,855)	(1,059,355)	1,370,208
	310,853	(765,855)	(1,059,355)	1,370,208
_	3,020,210	2,620,863	2,620,863	399,347
\$	3,331,063	\$ 1,855,008	\$ 1,561,508	\$ 1,769,555

This information should be read only in connection with the accompanying independent auditor's report.

Notes to Required Supplementary Information - Budgetary Reporting June 30, 2005

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, a budget amendment increased budgeted disbursements by \$389,500. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2005, disbursements exceeded the amounts budgeted in the culture and recreation and debt service functions.

OTHER SUPPLEMENTARY INFORMATION

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2005

	Special Revenue		Capital Projects		
Desciptor	Insurance <u>Levy</u>	Employee <u>Benefits</u>	Fire Department <u>Equipment</u>	Highway 1 <u>Corridor</u>	Waste Water Treatment <u>Plant</u>
Receipts: Property tax Use of money and property	\$ 80,183	\$ 95,272	\$ 45,158	\$ - -	\$ - <u>1,349</u>
Total receipts	80,183	95,272	45,158		1,349
Disbursements: Operating: Public safety General government Capital projects	80,891 	- - -	17,791 - 	- - -	- - 6,794
Total disbursements	80,891		17,791		6,794
Excess (deficiency) of receipts over (under) disbursements	(708)	95,272	27,367	-	(5,445)
Other financing uses: Operating transfers out		(95,272)		(4,748)	-
Net change in cash balances	(708)	-	27,367	(4,748)	(5,445)
Cash balances, beginning of year	11,267		46,512	4,748	152,764
Cash balances, end of year	\$ 10,559	<u>\$ -</u>	\$ 73,879	\$ -	<u>\$ 147,319</u>
Cash Basis Fund Balances Unreserved: Special revenue funds Capital project funds Permanent fund Total cash basis	\$ 10,559 - -	\$ - - -	\$ - 73,879 -	\$ - - - -	\$ - 147,319 -
fund balance	\$ 10,559	<u>\$ -</u>	<u>\$ 73,879</u>	<u>\$</u>	<u>\$ 147,319</u>

Permanent Cemetery Perpetual Care	<u>Total</u>
\$ - -	\$ 220,613 1,349
	221,962
- - -	17,791 80,891 6,794
	105,476
-	116,486
	(100,020)
-	16,466
70,955	286,246
\$ 70,955	<u>\$ 302,712</u>
\$ - - 70,955	\$ 10,559 221,198 70,955
\$ 70,955	\$ 302,712

Schedule of Indebtedness

Year Ended June 30, 2005

Obligation	Date of <u>Issue</u>	Interest Rates	Amount Originally <u>Issued</u>
General obligation bonds and capital loan notes: 1988 City Hall construction 1996 Swimming pool rehab./First Ave.	July 1, 1988	5.40-7.40%	\$ 510,000
improvements 1998 Wastewater treatment plant expansion	April 1, 1996 Sept. 1, 1998	4.70-4.80% 4.50-4.75%	1,030,000 3,280,000
Total			
Revenue notes: 1996 Water refunding notes (1991 water treatment plant)	April 1, 1996	4.75-5.40%	\$ 885,000
1998 Sewer revenue notes (1998 wastewater treatment plant expansion)	Sept. 1, 1998	4.00-5.20%	1,000,000

Total

Balance Beginning <u>of Year</u>	Issued During <u>Year</u>	Redeemed During <u>Year</u>	Balance End of <u>Year</u>	Interest <u>Paid</u>	Interest Due and <u>Unpaid</u>
\$ 180,000	\$ -	\$ 40,000	\$ 140,000	\$ 13,320	\$ -
240,000 2,495,000	<u>-</u>	115,000 205,000	125,000 2,290,000	11,520 113,418	<u>-</u>
<u>\$ 2,915,000</u>	\$	\$ 360,000	\$ 2,555,000	<u>\$ 138,258</u>	<u>\$</u>
\$ 310,000	\$ -	\$ 95,000	\$ 215,000	\$ 16,445	\$ -
785,000		40,000	745,000	38,485	
\$ 1,095,000	\$ -	\$ 135,000	\$ 960,000	\$ 54,930	\$ -

Bond and Note Maturities

June 30, 2005

	General Obligation Bonds and Capital Loan Notes					
	1998 Wastewater		1996 Swimm	1996 Swimming Pool Rehab./		
	Treatment	Plant Expansion	First Ave. I	First Ave. Improvements		
	Issued S	ept. 1, 1998	Issued A	pril 1, 1996		
Year Ending	Interest		Interest	_		
<u>June 30, </u>	Rates	Amount	Rates	Amount		
2006	4.700	Ф. 220.000	4.000	Φ 127.000		
2006	4.50%	\$ 220,000	4.80%	\$ 125,000		
2007	4.50	230,000		-		
2008	4.50	230,000		_		
2009	4.50	145,000		-		
2010	4.50	155,000		-		
2011	4.50	160,000		-		
2012	4.50	170,000		-		
2013	4.50	180,000		-		
2014	4.50	185,000		_		
2015	4.50	195,000		-		
2016	4.70	205,000		_		
2017	4.75	215,000				
Total		<u>\$2,290,000</u>		<u>\$ 125,000</u>		

1988 City Hall Construction Issued July 1, 1988 Interest Rates Amount		<u>Total</u>
7.40%	\$ 45,000	\$ 390,000
7.40	45,000	275,000
7.40	50,000	280,000
	-	145,000
	-	155,000
	-	160,000
	-	170,000
	-	180,000
	-	185,000
	-	195,000
	-	205,000
		 215,000

<u>\$ 140,000</u>

\$2,555,000

Bond and Note Maturities

June 30, 2005

	Revenue Notes			_	
	1996	Water	1998	Sewer	
	Refund	ing Notes	Revenue	Notes (1998	
	(1991	Water	Wastewat	ter Treatment	
	Treatme	ent Plant)	Plant E	xpansion)	
	Issued A	pril 1, 1996	Issued So	ept. 1, 1998	
Year Ending	Interest		Interest		
<u>June 30,</u>	<u>Rates</u>	Amount	<u>Rates</u>	Amount	Total
2006	5.30 %	\$ 105,000	4.50 %	\$ 40,000	\$ 145,000
2007	5.40	110,000	4.50	45,000	155,000
2008		-	4.65	45,000	45,000
2009		-	4.65	50,000	50,000
2010		-	4.65	50,000	50,000
2011		-	4.85	55,000	55,000
2012		-	4.85	55,000	55,000
2013		-	5.05	60,000	60,000
2014		-	5.05	60,000	60,000
2015		-	5.05	65,000	65,000
2016		-	5.20	70,000	70,000
2017		-	5.20	75,000	75,000
2018			5.20	<u>75,000</u>	<u>75,000</u>
Total		\$ 215,000		<u>\$ 745,000</u>	\$ 960,000

Schedule of Receipts by Source and Disbursements by Function-All Governmental Funds

	Years Ended June 30,			
Receipts:	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>
Property tax	\$ 876,918	\$ 816,454	\$ 821,756	\$ 749,736
Tax increment financing collections	613,934	733,812	551,216	671,803
Other city tax	518,229	138,678	348,964	112,369
Licenses and permits	72,072	44,181	22,081	30,635
Use of money and property	29,333	24,856	31,831	33,180
Intergovernmental	333,602	346,631	409,540	352,680
Charges for service	93,816	103,887	93,205	83,218
Miscellaneous	117,918	132,311	119,841	169,399
Total	\$2,655,822	\$2,340,810	\$2,398,434	\$2,203,020
Disbursements:				
Operating:				
Public safety	\$ 518,300	\$ 477,261	\$ 505,845	
Public works	363,862	297,335	269,850	
Culture and recreation	310,357	265,166	238,634	
Community and economic				
development	21,715	7,240	3,980	
General government	265,671	203,634	238,995	
Debt service	518,900	511,520	502,608	
Capital projects	316,288	216,604	372,963	
Total	<u>\$2,315,093</u>	<u>\$1,978,760</u>	<u>\$2,132,875</u>	

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Honorable Mayor and Members of the City Council Mount Vernon, Iowa

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Mount Vernon, Iowa, as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements listed in the table of contents and have issued our report thereon dated August 10, 2005. Our report expressed an unqualified opinion on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Mount Vernon's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City of Mount Vernon's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. The reportable condition is described in Part II of the accompanying Schedule of Findings and Questioned Costs.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable condition described above is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Mount Vernon's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance that are described in Part III in the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2005 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Mount Vernon and other parties to whom the City may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Mount Vernon during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Clifton Gemderson LLP

Cedar Rapids, Iowa August 10, 2005

Schedule of Findings and Questioned Costs

Year Ended June 30, 2005

Part I: Summary of Independent Auditor's Results

- (a) An unqualified opinion was issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.
- (b) A reportable condition in internal control over financial reporting was disclosed by the audit of the financial statements, which was also considered a material weakness.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.

Schedule of Findings and Questioned Costs

Year Ended June 30, 2005

Part II: Findings Related to the Financial Statements:

Instances of non-compliance:

No matters were noted.

Reportable conditions:

II-A-05 Segregation of Duties

Comment - The limited number of personnel involved in the accounting department makes it difficult to achieve ideal internal accounting control through the complete segregation of employee duties. The concentration of closely related duties and responsibilities performed by a small number of staff, makes it difficult to establish an ideal system of automatic internal checks on accounting record accuracy and reliability. This condition increases the possibility that errors or irregularities may occur and not be detected on a timely basis.

Recommendation - We realize that with a limited number of office employees, segregation of duties is difficult. However, the City should review its operating procedures to obtain the maximum internal control possible under the circumstances.

Response - The City is aware of the lack of segregation of duties and has considered alternatives to improve this situation.

Conclusion - Response acknowledged.

Part III: Other Findings Related to Statutory Reporting:

III-A-05 Official Depositories

Resolutions naming official depositories have been approved by the City. The maximum deposit amounts stated in the resolutions were not exceeded during the year ended June 30, 2005.

III-B-05 Certified Budget

Disbursements during the year ended June 30, 2005, exceeded the amounts budgeted in the Culture and Recreation and Debt Service functions. Chapter 384.20 of the Code of Iowa states, in part, that public monies may not be expended or encumbered except under an annual or continuing appropriation.

Recommendation - The budget should have been amended in sufficient amounts in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Schedule of Findings and Questioned Costs

Year Ended June 30, 2005

Part III: Other Findings Related to Statutory Reporting (continued):

III-B-05 Certified Budget (continued)

Response - The budget will be amended in the future, if applicable.

Conclusion - Response accepted.

III-C-05 Questionable Disbursements

We noted no expenditures for parties, banquets or other entertainment for employees that we believe may constitute an unlawful expenditure from public funds as defined in an Attorney General's opinion dated April 25, 1979.

III-D-05 Travel Expense

No disbursements of City money for travel expenses of spouses of City officials or employees were noted.

III-E-05 Business Transactions

Business transactions between the City and City officials or employees are detailed as follows:

Name, Title, and Business Connection	Transaction Description	<u>Amount</u>
Rick Elliott, Mayor, Owner of Mount Vernon	D 1141	4 1264
Construction	Pool Maintenance	\$ 1,264

In accordance with Chapter 362.5(10) of the Code of Iowa, the transaction with the Mayor do not appear to represent a conflict of interest since the total transactions with him were less than \$1,500 during the fiscal year.

III-F-05 Bond Coverage

Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.

III-G-05 Council Minutes

No transactions were found that we believe should have been approved in the Council minutes but were not.

Schedule of Findings and Questioned Costs

Year Ended June 30, 2005

Part III: Other Findings Related to Statutory Reporting (continued):

III-H-05 Revenue Notes

The following comment is a repeat of a prior year comment.

The provisions of the water and sewer revenue capital loan note resolutions state that separate funds shall be established for both the income and revenue of the water and sewer systems and the current disbursements of the water and sewer systems and that a monthly transfer be made from the revenue fund to the disbursing fund in order to cover expenditures. A monthly transfer, as required by the bond agreements, has not been made from the revenue funds to the operation and maintenance funds.

Recommendation - Monthly transfers from a revenue fund to an operation and maintenance fund should be done according to the terms of the water and sewer revenue capital loan note resolutions.

Response - The City feels that maintaining one fund each for water and sewer system revenues and expenses makes it easier to track and understand financial position at any given time. The City plans to continue with one fund each for water and sewer system revenues and expenses.

Conclusion - Response acknowledged.

III-I-05 Deposits and Investments

We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.

III-J-05 Economic Development

The City paid \$14,742 to the Mount Vernon Economic Development Corporation which may not be an appropriate expenditure of public funds.

In accordance with Chapter 15A of the Code of Iowa and an Attorney General's opinion dated August 28, 1986, government financing of economic development may, in appropriate circumstances, serve a public purpose. These provisions stipulate that the governing body should evaluate the public benefits to be obtained and discuss specific criteria to be considered in documenting the public purpose.

Recommendation - The Council should evaluate and document the public purpose served by an expenditure before authorizing further payments and should require the recipient to provide documentation of how the funds were used to accomplish economic development activities.

Response - We have requested and received information documenting how these funds were expended and we will continue to request this information as applicable.

Conclusion - Response accepted.